

Culture, Community Safety and Environment Scrutiny Panel

DRAFT SCOPE Scrutiny Review: An analysis of cycling safety in the borough exploring the position of cyclists and pedestrians in the context of the Walking and Cycling Action Plan (WACAP)

Review Topic	Review / Project Title
Rationale	▪ Through this investigation, the scrutiny panel aims to explore the impact of the Walking and Cycling Action Plan in the context of the strategic cycling roadmap exploring ‘what does safe cycling look like for the everyone in Haringey’ whether they are cyclists or pavement users. ▪ The review will focus on the impact of safety as a result of an increase cycling in the borough. ▪ Consideration will be given to the current and proposed infrastructure to support cyclists in the borough. ▪ There has also been an increase in the use of electric bikes. This has become a talking point amongst residents which has been reflected in member enquiries (abandoned/poorly parked bikes obstructing vulnerable users) being the most frequent public concern, in view of this the scrutiny panel will consider these as part of this review. ▪ The review will consider the impact of increased use of electric bikes and illegal adapted bikes on the safety of pedestrians. ▪ Explore the issue of enforcement and the approach in respect of illegal bikes. ▪ The Panel will seek to consider evidence from key witnesses and experts. Using this information, it will decide on recommendations to the Overview and Scrutiny Committee and then Cabinet.

Objectives/Desired outcomes	To make recommendations to the Council's Cabinet in relation to developing policy and proposals for improving cycling infrastructure in the borough for cyclists whilst also ensuring that increased cycling is not to the detriment of pavement users.
Terms of Reference (Purpose of the Review/ Objectives)	The aims of this project are: ▪ To identify what residents' experiences are of the principles the WACAP (i.e. reduced cars, improved experiences of walking in neighbourhoods and beyond, improved experiences in cycling including ebikes) ▪ To support safety for cyclists and other parts of the road user's hierarchy and establish what steps need to be taken to produce safer and more considerate cycling with both conventional bikes and ebikes. ▪ To ascertain whether recommendations can be made to the Cabinet and improvements made to the Walking and Cycling Action Plan and any relevant plans that sit beneath such as the Streets for People Investment Plan - 2025/26 to 2029/30 ▪ Explore how Haringey compares with other local authorities and what can be learnt from their experience in respect of safety for cyclists and pedestrians. ▪ To consider enforcement in other boroughs and take forward any lessons learnt. ▪ Consider how all the above effects those with 'protected characteristics' including disabled pedestrians, CYP, Elderly etc.
Scrutiny Membership	Councillor Makbule Gunes (Chair) Councillor Liam Carroll Councillor Cawley-Harrison Councillor Elridge Culverwell

	Councillor George Dunstall Councillor Mark Grosskopf Councillor Sue Jameson
Links to the Corporate Delivery Plan	Improving resident health and wellbeing, improving the walking and cycling environment, reducing carbon emissions and environmental sustainability are all mentioned as cross-cutting priorities in the Corporate Delivery Plan. The scrutiny review is closely linked to the Expanding Active Travel outcome and four activities: ▪ Enhance the current cycling network within Haringey. ▪ Expand dockless cycle parking locations to maximise use of dockless cycles. ▪ Improve walking environment. ▪ Engagement, consultation, and delivery of several projects to improve pedestrian safety and accessibility. Work towards Vision Zero targets by: Implementing new 20mph speed limits on Haringey-controlled roads; speed reduction measures; additional pedestrian crossings; and deliver measures to better safeguard powered two-wheeler users.
Evidence Sources/ Witnesses	Witnesses and sources of evidence will include: i) Resident opinion and experience ii) An online survey – via the website iii) Local groups focus groups - including Haringey Living Streets, Haringey Cycling Campaign, Disability Action Group, Haringey Climate Forum Organise (one meeting to gather evidence) iv) Officer Panel – Maurice Richards - Zoe Robertson - Ann Cunningham v) Walking & Cycling Action Plan (Haringey Council) vi) Streets for People Investment Plan - 2025/26 to 2029/30 vii) Dockless Bikes: Consultation report & follow-up update viii) Consideration of research currently held by Department of Transport, Mayor of London Dockless Bikes: Consultation report & follow-up update

	ix) Dockless Bikes: Consultation report & follow-up update x) TfL: Dockless cycle hire Code of Practice. xi) TfL / national enforcement reporting
Methodology/Approach	This project is envisaged as a scrutiny project involving: ▪ Consideration of elements of the Walking and Cycling Action Plan/ Active Transport Policy/ Streets for People Investment Plan - 2025/26 to 2029/30 and other key council policy documents ▪ Consider existing KPIs and data in respect of obstruction/ injuries/ complaints re e-bikes ▪ Consideration of upcoming plans to improve cycling infrastructure in the borough with rollout of more dockless bike bays in the context of supporting structure like LTN's, School Streets etc ▪ An online survey gathering qualitative resident opinion. ▪ Review information on collision/near-miss data in respect of dockless/parked bikes ▪ Evidence gathering sessions with experts and witnesses. ▪ Issues of safety for cycle users raised by local groups ▪ Meeting with council officers to understand issues at hand with electric bikes, scooters etc. ▪ Meeting with officers from City of London Council (safest London borough for cyclists) to learn more about how they are approaching cycle safety. ▪ Meeting with Islington, Waltham Forest, Hackney and Camden re good practice ▪ A review of up-to-date research currently held ▪ Site visit of one or two known hot spots re discarded bikes in the borough
Witnesses	▪ Community Plan advocates, include the N15/West Green Road/Seven Sisters Development Trust ▪ Maurice Richards ▪ Sarah Jared Transport for London (as the Landlord). ▪ AD for Regeneration & Economic Development ▪ Toussainte Reba, Head of Area Regeneration, South Tottenham

Equalities Implications	The Council has a Public Sector Equality Duty under the Equality Act (2010) to have due regard to the need to: (1) Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act; (2) Advance equality of opportunity between people who share those protected characteristics and people who do not; (3) Foster good relations between people who share those characteristics and people who do not. The three parts of the duty applies to the following protected characteristics: age; disability; gender reassignment; pregnancy/maternity; race; religion/faith; sex and sexual orientation. In addition, marriage and civil partnership status applies to the first part of the duty. The Panel should ensure that it addresses these duties by considering them during the FINAL scoping, evidence gathering and final reporting. This should include considering and clearly stating: • How policy issues impact on different groups within the community, particularly those that share the nine protected characteristics. • Whether the impact on particular groups is fair and proportionate • Whether there is equality of access to service and fair representation of all groups within Haringey • Whether any positive opportunities to advance equality of opportunity and/or good relations between people, are being realised. Impact on Equalities will be a key consideration in the evidence gathering process.
Date for completion	Draft report to be presented at the scrutiny panel meeting in February 2026.
Reporting arrangements	Scrutiny Review and recommendations to go to Culture, Community Safety and Environment Scrutiny Panel in February 2026.

	Overview and Scrutiny Committee in March 2026.
Publicity	The review will be publicised through the scrutiny website. The outcomes of the review will be similarly published once complete.
Constraints / Barriers / Risks	We aim to complete the draft report to go Cabinet by March/April 2026. However, to achieve this, we need to keep the review short, specific and time focused. A failure to do so will undermine the timescales for this report and risk the report not being completed by the end of the municipal year. It is anticipated that this Scrutiny Review would be conducted over a relatively short timescale with the bulk of the evidence gathered over a few focussed meetings. The implications of not scrutinising this work area – ▪ Key council policy and structural changes to the borough in terms of cycling infrastructure will be developed without scrutiny input. ▪ Resident opinion about ebikes and power two wheelers will be un- investigated and unresolved. ▪ Safer and more considerate methods of cycling and cyclist behaviour change would not have been investigated. ▪ Issues regarding cycling and pedestrian accessibility will be un- investigated.
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